

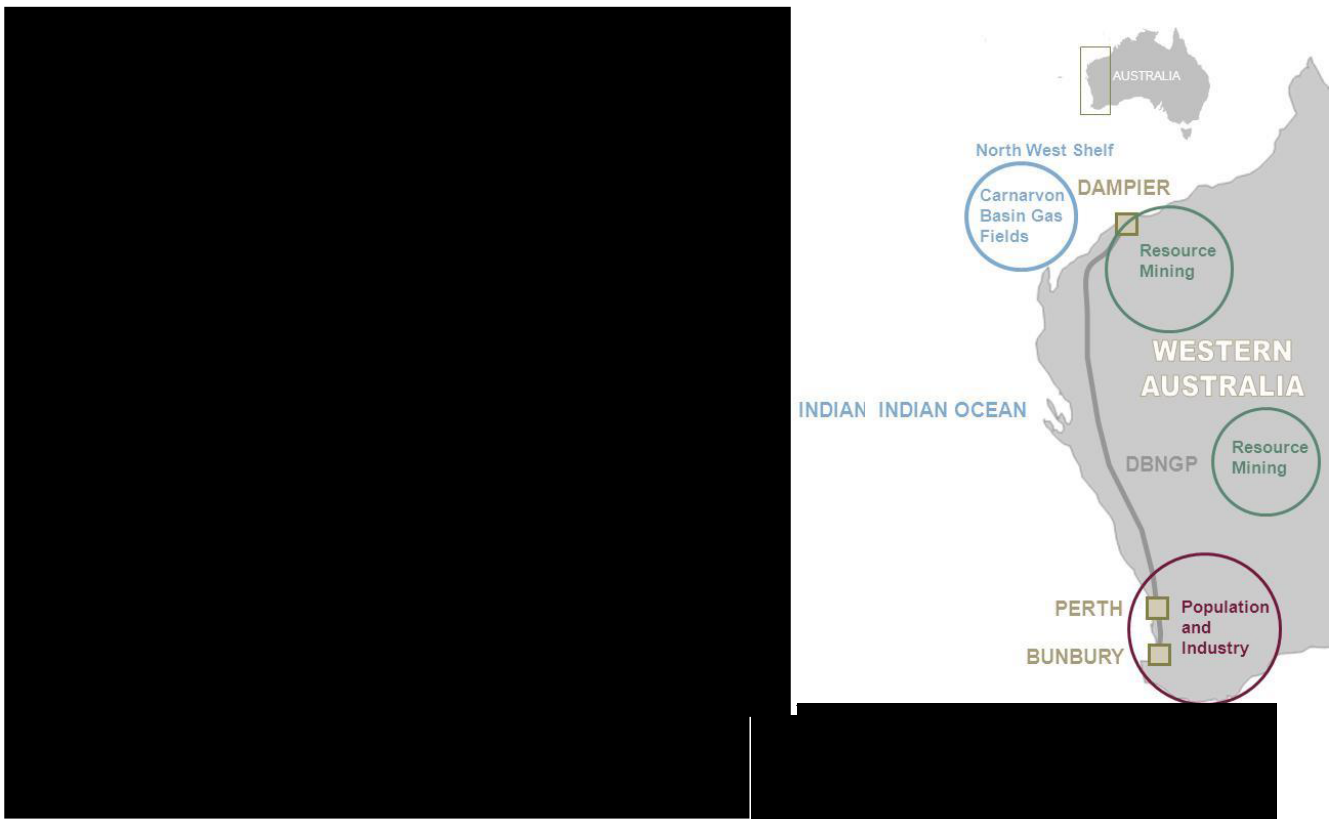
# Proposed Revisions DBNGP Access Arrangement

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*2016 – 2020 Access Arrangement Period  
Access Arrangement Information*



*Date Submitted: ~~31/12/2014~~ 22 February 2016*



*DBP Transmission (DBP) is the owner and operator of the Dampier to Bunbury Natural Gas Pipeline (DBNGP), Western Australia's most important piece of energy infrastructure.*

*The DBNGP is WA's key gas transmission pipeline stretching almost 1600 kilometres and linking the gas fields located in the Carnarvon Basin off the Pilbara coast with population centres and industry in the south-west of the State*

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## 1. INTRODUCTION

- 1.1 This document comprises the Access Arrangement Information (**AAI**) for the Current Access Arrangement for the Dampier to Bunbury Natural Gas Pipeline pursuant to the requirements of the National Gas Access (WA) Act 2009 (**NGA**), the National Gas Access (Western Australia) Law (**NGL**) and National Gas Rules 2009 (**NGR**).
- 1.2 The AAI revises the access arrangement information for covered pipeline services on the DBNGP that was given effect from 18 October 2012 by the Economic Regulation Authority (**ERA**) pursuant to NGR 64 (**Prior Access Arrangement Information**).
- 1.3 The AAI was submitted to the ERA in accordance with NGR 43.
- 1.4 In accordance with NGR 42-, this AAI contains the information that is necessary for Shippers and Prospective Shippers:
- (a) to understand the background to the ~~access arrangement proposal~~ [Access Arrangement](#); and
  - (b) to understand the basis and derivation of the various elements of the ~~access arrangement proposal~~ [Access Arrangement](#).
- 1.5 The AAI relates to the Current Access Arrangement Period.
- 1.6 Table 1 outlines the provisions of the NGR and NGL that outline what must be included in an AAI (**NGR Requirements**) and where NGR Requirements are addressed.

**Table 1: Requirements of the Access Arrangement Information**

NGR	Requirement	AAI Section
r. 72(1)(a)(i)	Capital expenditure (by asset class) over the earlier access arrangement period.	3
r.72(1)(a)(ii)	Operating expenditure (by category) over the earlier access arrangement period.	4
r.72(1)(a)(iii) (A) / (B)	Usage of the pipeline over the earlier access arrangement period showing for a transmission pipeline including minimum, maximum and average demand for each receipt or delivery point and user numbers for each receipt or delivery point.	5
r. 72(1)(b)	How the capital base is arrived at and, if the access arrangement period commences at the end of an earlier access arrangement period, a demonstration of how the capital base increased or diminished over the previous access arrangement period.	6
r. 72(1)(c)(i)	The projected capital base over the access arrangement period, including a forecast of conforming capital expenditure for the period and the basis for the forecast.	7
r. 72(1)(c)(ii)	A forecast of depreciation for the period including a demonstration of how the forecast is derived on the basis of the proposed depreciation method.	8
r. 72(1)(d)	To the extent it is practicable to forecast pipeline capacity and utilisation of pipeline capacity over the access arrangement period, a forecast of pipeline capacity and utilisation of pipeline capacity over that period and the basis on which the forecast has been derived.	10
r. 72(1)(e)	Forecast of operating expenditure over the access arrangement period and the basis on which the forecast has been derived.	11
r. 72(1)(f)	The key performance indicators to be used by the service provider to support expenditure to be incurred over the access arrangement period;	12
r. 72(1)(g)	The proposed return on equity, return on debt and allowed rate of return, for each regulatory year of the access arrangement period, in accordance with rule 87, including any departure from the methodologies set out in the rate of return guidelines and the reasons for that departure.	13
r.72(1)(ga)	The proposed formula (if any) that is to be applied in accordance with rule 87(12).	14

NGR	Requirement	AAI Section
r. 72(1)(h)	The estimated cost of corporate income tax calculated in accordance with rule 87A, including the proposed value of imputation credits referred to in that rule.	14
r. 72(1)(i)	If an incentive mechanism operated for the previous access arrangement period—the proposed carry-over of increments for efficiency gains or decrements for efficiency losses in the previous access arrangement period and a demonstration of how allowance is to be made for any such increments or decrements.	N/A
r. 72(1)(j)(i)	The suggested basis of reference tariffs, including the method used to allocate costs and a demonstration of the relationship between costs and tariffs.	15
r. 72(1)(j)(ii)	A description of any pricing principles employed but not otherwise disclosed under this rule.	15
r. 72(1)(k)	the service provider's rationale for any proposed reference tariff variation mechanism.	15.1
r. 72(1)(l)	The service provider's rationale for any proposed incentive mechanism.	N/A
r. 72(1)(m)	The total revenue to be derived from pipeline services for each regulatory year of the access arrangement period.	17



## 2. BASIS ON WHICH FINANCIAL INFORMATION IS PROVIDED

- 2.1 Financial information is provided on a calendar year basis.
- 2.2 Unless otherwise stated, financial information is stated in this AAI in real terms with values expressed on a 31 December 2015<sup>4</sup> basis.
- 2.3 Where necessary to express financial values in dollar values of 31 December 2015, ~~the~~nominal financial values have been escalated at the rate of inflation as measured by the Consumer Price Index (All Groups, Weighted Average of Eight Capital Cities) shown in Table 2, or de-escalated at the expected rate of inflation shown in ~~Table 2.~~Table 3. Actual and forecast year on year percentage changes are provided below.

**Table 2: Rate of inflation 2011-15**

2011	2012	2013	2014	2015
3.10%	2.20%	2.75%	<del>2.05%*</del> 1.74	<del>2.02%*</del> 1.69

Source: ~~2011–2013~~Australian Bureau of Statistics

~~\*Determined on the same basis as 'expected inflation' in paragraph 2.4 below - to be updated for actual when available.~~

### Expected rate of inflation

- 2.4 ~~Expected inflation shown in Table 3 has been~~Inflation for each year from 2016 to 2020 is determined using the linear interpolation and Fischer equation approach outlined in the ERA's Rate of Return Guidelines and based on the ~~40~~20 trading days ~~prior to 30 September 2014~~ ~~Expected inflation for each year is shown in Table 3~~<sup>2</sup>.

**Table 3: ~~Expected rate~~Rate of inflation 2016-20**

2016	2017	2018	2019	2020
<del>2.04</del> 1.91%	<del>2.09</del> 1.91%	<del>2.16</del> 1.91%	<del>2.22</del> 1.91%	<del>2.30</del> 1.91%

<sup>4</sup> ~~It should be noted that the figures are stated in this AAI in \$2015 using the rate of inflation provided above.~~

<sup>2</sup> - It should be noted that the ~~reference~~figures contained in ~~this paragraph~~Table 3 are indicative only and have been calculated using the same methodology described above except that the 40 trading days up to "30 September 2014"~~November 2015~~ have been used. These figures will be ~~changed to a date closer to~~updated following the ~~date~~release of the Final Decision ~~made~~ by the ERA (~~once that decision is made~~) and the figures in Table 3 will be updated to reflect ~~this~~to accurately apply the methodology outlined in paragraph 2.4.

### 3. CONFORMING CAPITAL EXPENDITURE 2011-15

3.1 For the purposes of NGR 72(1)(a)(i), Conforming Capital Expenditure (by asset class) made over the Prior Access Arrangement Period is shown in Table 4.

**Table 4: Conforming capital expenditure 2011-15 (Real \$m at 31 December 2015)**

	2011	2012	2013	2014	2015
<u>Expansion-/Enhancement/Extension</u>					
Pipeline	36.4521	10.7973	0.00	0.00	0.00
Compression	27.4629	3.7472	0.00	0.00	0.00
Metering	0.00	0.00	0.00	0.00	0.00
Other	19.9380	-1.8480	0.00	0.00	0.0005
other non-depreciable	0.00	0.00	0.00	0.00	0.00
BEP Lease	21.2612	0.00	0.00	0.00	0.00
Sub total	105.09104.42	12.7365	0.00	0.00	0.0006
<u>Stay-in-business</u>					
Pipeline	13.9788	4.8380	4.8885	0.6459	4.302.59
Compression	5.5955	5.4310	5.7874	3.4436	10.444.48
Metering	0.38	1.9897	0.99	1.6322	2.773.66
Other	37.3915	10.0802	12.2719	9.878.34	2.7913.37
Other non-depreciable	-0.02	-0.04	0.20	0.0086	0.003.23
Sub total	57.3056.94	21.9884	24.1323.97	15.2414.38	20.3027.32
Pipeline	50.4409	15.6252	4.8885	0.6459	4.302.59
Compression	33.0532.84	8.8782	5.7874	3.4436	10.444.48
Metering	0.38	1.9897	0.99	1.6322	2.773.66
Other	57.3456.94	8.2722	12.2720	9.878.34	2.7913.42
Other non-depreciable	-0.02	-0.04	0.20	0.0086	0.003.23
BEP Lease	21.2612	0.00	0.00	0.00	0.00
Total	162.39161.35	34.7148	24.1323.97	15.2414.38	20.3027.38

## 4. OPERATING EXPENDITURE 2011-15

4.1 As required by NGR 72(1)(a)(ii), Operating Expenditure for the Prior Access Arrangement Period is provided in Table 5.

**Table 5: Operating expenditure 2011 to 2015 (Real \$m at 31 December 2015)**

	2011	2012	2013	2014	2015
Costs other than fuel gas	<u>74.4480.85</u>	<u>68.9173.24</u>	<u>67.2769.59</u>	<u>-72.32</u>	<u>-65.66</u>
Fuel Gas	<u>12.3513.41</u>	<u>9.3392</u>	<u>9.7710.11</u>	<u>-16.04</u>	<u>-19.43</u>
Total	<u>86.7894.26</u>	<u>78.2483.15</u>	<u>77.0479.69</u>	<u>-88.36</u>	<u>-85.09</u>

## 5. PIPELINE DEMAND

5.1 As required by NGR 72 (1)(a)(iii)(A), the following Tables contain the total minimum, maximum and average demand for inlet and outlet points used for the following Pipeline Services during the Prior Access Arrangement Period:

- (a) Full Haul Services (Table 6);
- (b) Part Haul (Forward Haul) Services (Table 7); and
- (c) Back Haul Services (Table 8).

**Table 6: Full haul demand 2011 to 2015**

Full Haul	2011	2012	2013	2014	2015
Maximum	793.65	767.02	752.73	812.22	<u>-824.96</u>
Average	630.52	631.80	631.31	<u>648.89</u> <u>643.22</u>	<u>-652.56</u>
Minimum	477.26	531.60	502.20	<u>544.96</u> <u>560.55</u>	<u>-556.56</u>

**Table 7: Part haul demand 2011 to 2015**

Part Haul	2011	2012	2013	2014	2015
Maximum	141.26	134.18	212.13	<u>180.53</u> <u>189.47</u>	<u>-205.97</u>
Average	110.31	106.47	130.66	<u>109.65</u> <u>116.88</u>	<u>-147.83</u>
Minimum	91.26	83.34	51.48	69.17	<u>-101.80</u>

**Table 8: Back haul demand 2011 to 2015**

Back Haul	2011	2012	2013	2014 <sup>3</sup>	2015
Maximum	127.47	151.58	198.65	200.97	<u>-205.48</u>
Average	105.17	128.96	146.48	<u>176.15</u> <u>178.37</u>	<u>-167.76</u>
Minimum	5.79	42.43	53.20	88.36	<u>-85.73</u>

5.2 Information in the tables above is provided in an aggregated form. It is aggregated pursuant to NGR 43(2) as further disaggregated data would contain information which is sensitive, the public disclosure of which could cause undue harm to the legitimate business interest of the Operator, Shippers and/or Prospective Shippers.

5.3 As required by NGR 72(1)(a)(iii), Table 9 and Table 10 contains the following information :

- (a) The number of Shippers for each Inlet Point (Table 9);
- (b) The number of Shippers for all Outlet Points downstream of Compressor Station 9 (Table 10); and
- (c) The number of Shippers for all Outlet Points to which Part Haul and Back Haul Services are provided (Table 10).

<sup>3</sup> The information for 2014 is year to date information up to [October 2014], reflecting what information was available at the time the AAI was submitted to the ERA.

**Table 9: Number of shippers by inlet point**

Inlet/Receipt Point	ID	Aggregate Number of Shippers
DOMGAS Dampier Receipt	I1-01	<a href="#">4229</a>
MLV7 Interconnect	I1-03	<a href="#">4924</a>
Devil Creek	I1-04	<a href="#">2426</a>
Harriet	I1-02	<a href="#">3433</a>
Gorgon	I2-01	0
Macedon	I2-02	<a href="#">4720</a>
Mondarra Storage Facility	I8-01	<a href="#">56</a>
Red Gully	I10-01	1

**Table 10: Number of shippers by outlet**

Outlet/Delivery Point	Aggregate Number of Shippers
Full Haul Points	17
Part Haul Points	<a href="#">2729</a>
Back Haul Points	<a href="#">4822</a>

5.4 Information contained in the Table 10 for Outlet Points is aggregated information. It is aggregated pursuant to NGR 43(2) as it contains elements of information which are sensitive information, the public disclosure of which could cause undue harm to the legitimate business interests of the Operator, a Shipper and/or Prospective Shippers.

## 6. OPENING CAPITAL BASE

- 6.1 In accordance with NGR 77(2) the Opening Capital Base for the Current Access Arrangement Period (i.e. the Opening Capital Base as at 1 January 2016) has been determined by the following formula:
- (a) The Opening Capital Base as at the commencement of the Prior Access Arrangement Period adjusted, if at all, for any difference between estimated and actual capital expenditure included in that Opening Capital Base. This adjustment must also remove any benefit or penalty associated with any difference between the estimated and actual capital expenditure;  
plus:
  - (b) Conforming Capital Expenditure made, or to be made, during the Prior Access Arrangement Period (being the amounts in Table 4);  
plus
  - (c) Any amounts to be added to the capital base under NGR 82, 84 or 86;  
less:
  - (d) Depreciation over the Prior Access Arrangement Period (to be calculated in accordance with any relevant provisions of the access arrangement governing the calculation of depreciation for the purpose of establishing the opening capital base); and
  - (e) Redundant assets identified during the course of the Prior Access Arrangement Period; and
  - (f) The value of pipeline assets disposed of during the Prior Access Arrangement Period.
- 6.2 The Opening Capital Base at the commencement of the Prior Access Arrangement Period (**PAAP Opening Capital Base**) did not need amending for any expenditure incurred during the access arrangement period that preceded the Prior Access Arrangement Period because the PAAP Opening Capital Base was determined using only actual capital expenditure during that period (as opposed to forecast or estimated capital expenditure). Accordingly, there is no requirement to move any benefit or penalty associated with any difference between the estimated and actual capital expenditure.
- 6.3 The Opening Capital Base as at the commencement of the Prior Access Arrangement Period (i.e. 1 January 2011) was \$3,895.08780.68 million (Real dollar values as at 31 December 2015).
- 6.4 The Opening Capital Base for the Current Access Arrangement Period has not been amended for any amounts in any of the following categories because there are no amounts during the Prior Access Arrangement Period that fall within these categories:
- (a) Amounts to be added to the Capital Base under NGR 82;
  - (b) Amounts to be added to the Capital Base under NGR 84 ; and
  - (c) Amounts to be added to the Capital Base under NGR 86.
- 6.5 Table 11 below demonstrates how the Operator has arrived at the Opening Capital Base for the Current Access Arrangement Period to deal with the criteria referred to in NGR 77(2)(b), (d), (e) & (f).
- 6.6 In relation to the calculation of depreciation over the Prior Access Arrangement Period, a correction has been made for over-depreciation from that period. This is to reflect the fact that certain assets will have been over-depreciated by the end of the Prior Access Arrangement Period due to the application of approved forecast depreciation and conforming capital expenditure inputs. This correction for The amount of the over-depreciation is strictly an adjustment to the value of the Opening Capital Base which then flows into the calculation for these assets has been "written up" through a "positive" depreciation amount in the first year of the Projected Capital Base and in turn, the return on the Capital Base during the Current Access Arrangement Period. However, for The positive depreciation entry returns the asset class and hence the capital base, to its correct value

by the end of the first year of the purposes of transparency, it has been accounted for in Table 11 below as a separate line item to the depreciation line item Current Access Arrangement Period.

Table 11: Opening capital base (Real \$m at 31 December 2015)

Year ending 31 Dec	2011	2012	2013	2014	2015
Capital base at 1 Jan	3,805.08780.68	3,862.99838.21	3,792.18767.86	3,709.93686.13	3,617.40593.07
Plus					
Conforming capital	162.39161.35	34.7448	24.1323.97	15.2414.38	20.3027.38
Less					
Correction for over-depreciation					
Redundant assets	0.00	0.00	0.00	0.00	5.320.00
Disposed assets	4.80	0.39	0.79	2.22	0.78
Depreciation	99.02	104.44	104.91	105.22	105.56
<b>Capital base at 31 December</b>	<b>3,838.21</b>	<b>3,767.86</b>	<b>3,686.13</b>	<b>3,593.07</b>	<b>3,514.11</b>
DBNGP assets					
Capital base at 1 Jan	3,750.93	3,809.16	3,739.94	3,659.40	3,567.56
Plus					
Conforming capital	161.35	34.48	23.97	14.38	27.38
Less					
Redundant assets	0.00	0.00	0.00	0.00	0.00
Disposed assets	4.8380	0.4039	0.79	1.842.22	0.0078
Depreciation	99.66	105.12	105.59	105.90	106.24
<b>Capital base at 31 December</b>	<b>3,862.99</b>	<b>3,792.18</b>	<b>3,709.93</b>	<b>3,617.40</b>	<b>3,536.78</b>
DBNGP assets					
Capital base at 1 Jan	3,775.14	3,833.75	3,764.08	3,683.02	3,591.73
Plus					
Conforming capital	162.39	34.71	24.13	15.21	20.30
Correction for over-depreciation	0.00	0.00	0.00	0.00	3.36
Less					
Redundant assets	0.00	0.00	0.00	0.00	0.00
Disposed assets	4.83	0.40	0.79	1.84	0.00
Depreciation	98.9532	103.9832	104.40103.73	104.6700	105.04104.34
Capital base at 31 December	3,833.75809.16	3,764.08739.94	3,683.02659.40	3,591.73567.56	3,510.37489.82
Shipper assets					
Capital base at 1 Jan	29.9475	29.2305	28.1027.92	26.9073	25.6851
Plus					
Conforming capital	0.00	0.00	0.00	0.00	0.00
Correction for over-depreciation	0.00	0.00	0.00	0.00	1.97
Less					
Redundant assets	0.00	0.00	0.00	0.00	0.00

Disposed assets	0.00	0.00	0.00	0.00	0.00
Depreciation	0.70	1.13	1.19	1. <u>2322</u>	1. <u>2322</u>
Capital base at 31 December	29. <u>2305</u>	<u>28.1027.92</u>	26. <u>9073</u>	25. <u>6851</u>	<u>26.4124.29</u>



## 7. PROJECTED CAPITAL BASE

7.1 The Projected Capital Base for the Current Access Arrangement Period is calculated in accordance with NGR 78 by way of the following formula:

- (a) the Opening Capital Base for the Current Access Arrangement Period;  
plus
- (b) forecast Conforming Capital Expenditure for the Current Access Arrangement Period;  
less
- (c) forecast of depreciation for the Current Access Arrangement Period.

7.2 There is no forecast value of pipeline assets to be disposed of during the Current Access Arrangement Period which is to be deducted from the Projected Capital Base.

7.3 Applying the formula above, the Projected Capital Base for each year of the Current Access Arrangement Period is outlined in Table 12.

7.4 The derivation of the values for each element of the formula above for establishing the Projected Capital Base is explained in the sections 8 & 9 of the AAI.

**Table 12: Projected capital base (Real \$m at 31 December 2015)**

Year	2016	2017	2018	2019	2020
Capital Base (as at 1 Jan)	<u>3,536.78514.11</u>	<u>3,456.58442.42</u>	<u>3,376.04382.41</u>	<u>3,290.53297.21</u>	<u>3,212.86230.42</u>
<i>Plus</i>					
Forecast Conforming Capital Expenditure	<u>23.2725.68</u>	<u>21.7741.82</u>	<u>17.5059</u>	<u>19.3730.12</u>	<u>24.7639.09</u>
<i>Less</i>					
Forecast Depreciation	<u>103.47102.69</u>	<u>102.33101.82</u>	<u>102.9779</u>	<u>97.0596.91</u>	<u>87.8593</u>
Forecast Asset Disposals	0.00	0.00	0.00	0.00	0.00
<b>Projected Capital Base</b>	<b><u>3,456.58437.10</u></b>	<b><u>3,376.04382.41</u></b>	<b><u>3,290.53297.21</u></b>	<b><u>3,212.86230.42</u></b>	<b><u>3,149.77181.58</u></b>
<b>DBNGP assets</b>					
Capital base at 1 Jan	<u>3,510.37489.82</u>	<u>3,430.416.87</u>	<u>3,351.04357.57</u>	<u>3,266.23273.07</u>	<u>3,189.27206.98</u>
<i>Plus</i>					
Forecast Conforming Capital Expenditure	<u>23.2725.68</u>	<u>21.7741.82</u>	<u>17.5059</u>	<u>19.3730.12</u>	<u>24.7639.09</u>
<i>Less</i>					
Disposed assets	0.00	0.00	0.00	0.00	0.00
Depreciation	<u>102.7703</u>	<u>101.6312</u>	<u>102.2709</u>	<u>96.3421</u>	<u>87.4423</u>
<b>Capital base at 31 December</b>	<b><u>3,430.87413.47</u></b>	<b><u>3,351.04357.57</u></b>	<b><u>3,266.23273.07</u></b>	<b><u>3,189.27206.98</u></b>	<b><u>3,126.88158.83</u></b>
<b>Shipper assets</b>					
Capital base at 1 Jan	<u>26.4124.29</u>	<u>25.7154</u>	<u>25.0024.84</u>	<u>24.3014</u>	<u>23.5944</u>
<i>Plus</i>					
Forecast Conforming Capital Expenditure	0.00	0.00	0.00	0.00	0.00
<i>Less</i>					
Disposed assets	0.00	0.00	0.00	0.00	0.00

Depreciation	<del>0.70</del> <u>0.66</u>	0.70	0.70	0.70	0.70
Capital base at 31 December	<del>25.71</del> <u>23.63</u>	<del>25.00</del> <u>24.84</u>	<del>24.30</del> <u>14</u>	<del>23.59</del> <u>44</u>	<del>22.89</del> <u>74</u>

## 8. FORECAST CONFORMING CAPITAL EXPENDITURE

8.1 Forecast Conforming Capital Expenditure for the Current Access Arrangement Period is summarised in Table 13

**Table 13: Forecast conforming capital expenditure 2016-2020 (Real \$m at 31 December 2015)**

Year	2016	2017	2018	2019	2020
<u>Expansion-/Enhancement/Extension</u>					
Pipeline	0.00	<del>0.00</del> 17.88	-0.00	<del>0.00</del> 10.58	<del>0.00</del> 14.03
Compression	<del>0.00</del> 2.38	<del>0.00</del> 2.10	-0.00	-0.00	-0.00
Metering	0.00	-0.00	-0.00	-0.00	-0.00
Other	0.00	-0.00	-0.00	-0.00	-0.00
other non-depreciable	0.00	-0.00	-0.00	-0.00	-0.00
Sub total	<del>0.00</del> 2.38	<del>0.00</del> 19.99	-0.00	<del>0.00</del> 10.58	<del>0.00</del> 14.03
<u>Stay-in-business</u>					
Pipeline	3.6768	2.4849	1.6364	5.3338	7.5565
Compression	13.6462	13.9714.01	12.4450	11.6575	11.5973
Metering	3.60	2.68	0.85	0.6465	3.4014
Other	2.3940	2.6465	2.5860	1.7576	2.5255
Other non-depreciable	0.00	0.00	0.00	0.00	0.00
Sub total	23.2730	21.7783	17.5059	19.3754	24.7625.06
Pipeline	3.6768	<del>2.48</del> 20.37	1.6364	<del>5.33</del> 15.96	<del>7.55</del> 21.67
Compression	<del>13.64</del> 16.01	<del>13.97</del> 16.11	12.4450	11.6575	11.5973
Metering	3.60	2.68	0.85	0.6465	3.4014
Other	2.3940	2.6465	2.5860	1.7576	2.5255
Other non-depreciable	0.00	0.00	0.00	0.00	0.00
Total	<del>23.27</del> 25.68	<del>21.77</del> 41.82	17.5059	<del>19.37</del> 30.12	<del>24.76</del> 39.09

8.2 The Operator's forecast Conforming Capital Expenditure for the Access Arrangement Period is based on the need to ensure the Operator:

- maintains and improves the safety of pipeline services;
- maintains the integrity of pipeline services;
- complies with the regulatory obligations or requirements applicable to the DBNGP; and/or
- maintains its capacity to meet levels of demand for pipeline services existing at the time the capital expenditure is forecast to be incurred (as distinct from projected demand that is dependent on an expansion of pipeline capacity) . In this regard, the forecast demand is outlined in section 10 of this AAI.

8.3 The forecast amounts of expenditure for the Access Arrangement Period are the minimum amounts the Operator considers are required to meet these obligations. They are based on the outcomes of the Operator's business planning and budgeting process.

## 9. FORECAST DEPRECIATION

9.1 A separate depreciation schedule has been determined for 5 classes of physical assets that form the DBNGP, these asset classes are provided in Table 14.

**Table 14: Asset categories and asset lives**

Asset Category	Asset life (years)
Pipeline	70
Compression	30
Metering	50
BEP Lease	57
Other	30

9.2 The Operator proposes to apply the asset categories provided in Table 14 to forecast conforming capital expenditure over the Current Access Arrangement Period.

9.3 The depreciation schedule has been designed:

- (a) so that reference tariffs will vary, over time, in a way that promotes efficient growth in the market for reference services;
- (b) so that each asset or group of assets is depreciated over the economic life of that asset or group of assets;
- (c) so as to allow, as far as reasonably practicable, for adjustment reflecting changes in the expected economic life of a particular asset, or a particular group of assets;
- (d) so that (subject to the rules about capital redundancy), an asset is depreciated only once (i.e. that the amount by which the asset is depreciated over its economic life does not exceed the value of the asset at the time of its inclusion in the capital base (adjusted for inflation)); and
- (e) so as to allow for the service provider's reasonable needs for cash flow to meet financing, non-capital and other costs.

9.4 The depreciation on each class of assets for the periods 1999 to 2004, 2005 to 2010 and 2011 to 2015 was the depreciation used in the determination of the reference tariff applicable during each of these periods-, [subject to the correction for over-depreciation for the Opening Capital Base for the Current Access Arrangement Period.](#)

9.5 The depreciation, on the initial Capital Base as at 1 January 2000 and on Conforming Capital Expenditure made from 2000 to 2015, is determined using a straight line method with the following assumptions as to asset lives:

- (a) In the case of the initial Capital Base as at 1 January 2000 – using the remaining asset lives for the following four asset classes as follows:
  - (i) Pipeline assets – 54.50 years;
  - (ii) Compression assets – 19.34 years;
  - (iii) Meter station assets – 39.98 years;
  - (iv) Other assets – 16.85 years; and
- (b) In the case of Conforming Capital Expenditure made from 2000 to 2015 – using lives in each class of asset as shown in Table 14.

9.6 The depreciation for the Current Access Arrangement Period on forecast Conforming Capital Expenditure for that period has been determined using the straight line method with the lives in each class of asset shown in Table 14.

- 9.7 Table 15 shows the depreciation schedule for each class of assets comprising the Capital Base. It sets out the basis on which the pipeline assets constituting the capital base are to be depreciated for the purpose of determining the Reference Tariff.

**Table 15: Depreciation schedule 2016 to 2020 (Real \$m at 31 December 2015)**

Year ending 31 December	2016	2017	2018	2019	2020
Pipeline assets	58.6322	58.6828	58.7457	58.7459	58.8482
Compression assets	34.5818	35.0434.71	35.5925	29.4524	20.1019.96
Metering assets	1.0502	1.13	1.18	1.20	1.21
Other depreciable assets	8.4324	6.4464	6.5972	6.5981	6.6487
BEP Lease	0.37	0.37	0.37	0.37	0.37
Total	102.7703	101.6312	102.2709	96.3421	87.4423

- 9.8 A further, but separate adjustment is to be made to the amount of depreciation on the Projected Capital Base for each regulatory year of the Current Access Arrangement Period. This adjustment is required to be made as a result of:
- (a) the requirement in the NGR to adopt a post-tax nominal approach to the calculation of the Total Revenue in each regulatory year; and
  - (b) adopting the current cost accounting approach to accounting for the capital base and using that approach in the PTRM, which requires an adjustment to be made to avoid double counting for the [affecteffect](#) of inflation.
- 9.9 NGR 89(1)(d) provides that the depreciation criteria should be designed so that an asset is depreciated only once ([i.e.](#) that the amount by which the asset is depreciated over its economic life does not exceed the value of the asset at the time of its inclusion in the capital base (adjusted, if the accounting method approved by the ERA permits, for inflation)).
- 9.10 The depreciation schedule for the projected capital base as shown in Table 15 above does not address the part of the criteria in NGR 89(1)(d) requiring the adjustment for inflation. However, instead, the Operator has accounted for this part of the criteria in the calculation of the Total Revenue – see the line item in Table 21 named “Less inflationary gains on capital base”.
- 9.11 Accordingly, the depreciation schedule for the purposes of NGR 88 is to be construed [as being](#) both the information in Table 15 above and the line item in Table 21 named “Less inflationary gains on capital base”.

## 10. FORECAST PIPELINE CAPACITY

10.1 Table 16 provides the Capacity Forecast from 2016 to 2020.

**Table 16: Capacity Forecast (TJ/day)**

	2016	2017	2018	2019	2020
Total Full Haul	<u>727.4725.94</u>	<u>718.5715.49</u>	<u>718.5713.99</u>	<u>716.4711.87</u>	<u>716.4711.87</u>
Total Part Haul	<u>259.3254.92</u>	<u>259.3254.62</u>	<u>259.3254.32</u>	<u>259.3254.02</u>	<u>259.3253.72</u>
Total Back Haul	<u>217.7227.74</u>	<u>216.6229.36</u>	<u>216.6229.36</u>	<u>216.6229.36</u>	<u>216.6229.36</u>

10.2 Capacity Forecast is based on actual contracted capacity as of August 2014, plus anticipated new contracted firm capacity during the Current Access Arrangement Period, and minus anticipated relinquishment of contracted capacity by shippers during that same period.

10.3 Table 17 provides the Pipeline Capacity<sup>4</sup> from 2016 to 2020.

**Table 17: Pipeline Capacity (TJ/day)**

	2016	2017	2018	2019	2020
Full Haul (TJ/day)	845	845	845	845	845

10.4 The Pipeline Capacity on the DBNGP is determined based on the following assumptions:

- (a) For delivery of Full Haul pipeline services, the gas composition is as follows:
  - (i) Higher Heating Value – 37.0MJ/m<sup>3</sup>;
  - (ii) Wobbe Index - 46.5MJ/m<sup>3</sup> ;
  - (iii) the percentage content of Inert Gases of no greater than 6.39%;
  - (iv) no LPG content;
- (b) the ambient conditions on the DBNGP from Compressor Station 1 to Compressor Station 9 are average conditions for the month of January;
- (c) gas is being delivered for receipt into the DBNGP at existing inlet points;
- (d) the designed inlet pressure at the inlet point known as I1-01 is 8MPa; and
- (e) all compressor units are operating.

10.5 Table 18 outlines the Throughput Forecast from 2016 to 2020.

**Table 18: Throughput Forecast**

	2016	2017	2018	2019	2020
Total Full Haul	<u>626.3620.2</u> 2	<u>622.0610.5</u> 7	<u>625.7614.2</u> 3	<u>629.5618.0</u> 2	<u>633.4621.6</u> 1
Total Part Haul	<u>119.6109.3</u> 9	<u>130.0119.4</u> 4	<u>135.5124.4</u> 4	<u>136.2124.4</u> 4	<u>136.1124.3</u> 9
Total Back Haul	<u>483.2187.3</u> 5	<u>482.6187.3</u> 4	<u>482.6187.3</u> 4	<u>482.6187.3</u> 4	<u>482.6187.3</u> 5

<sup>4</sup> Pipeline Capacity means the capacity to deliver firm pipeline services to any outlet point immediately downstream of compressor station 9 on the DBNGP.

- 10.6 Throughput Forecast is based on a combination of current usage levels, contracted capacity, historical throughput growth rates, publicly available information and shipper provided throughput forecasts.

## 11. FORECAST OPERATING EXPENDITURE

11.1 Forecast operating expenditure for 2016 to 2020 is shown in Table 19.

**Table 19: Forecast operating expenditure 2016-20 (Real \$m at 31 December 2015)**

	2016	2017	2018	2019	2020
Wages & salaries	29.5047	30.0805	30.6764	31.2724	31.8886
Non-field expenses	15.3630	15.2114.92	15.5400	16.2615.45	17.0816.00
Field Expenses	15.9613.44	17.8715.36	19.4416.93	13.15.64	15.5313.06
Government charges	8.297.30	8.297.30	8.297.30	8.297.30	8.297.30
Reactive maintenance	1.40	1.40	1.40	1.40	1.40
System use Fuel gas	38.9336.57	38.2235.07	38.7435.51	39.3036.01	39.9436.56
Total	109.45103.48	111.07104.10	114.05106.78	112.16104.56	114.12106.16

11.2 The Operator's forecast Operating Expenditure for the Access Arrangement Period is based on the following:

- (a) the outcomes of its business planning and budgeting process; and
- (b) the need for the forecast to be that which would be incurred by a prudent service provider acting efficiently in accordance with accepted industry practice, to achieve the lowest sustainable cost of delivering pipeline services.



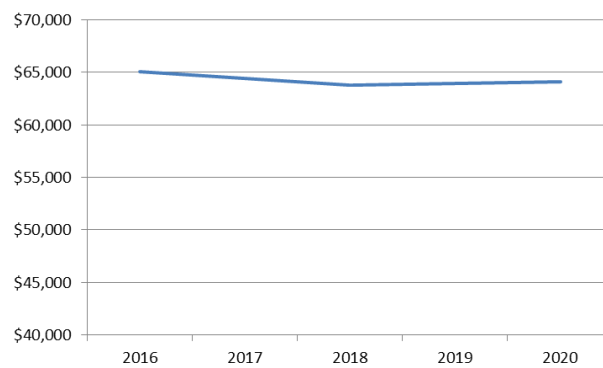
## 12. KEY PERFORMANCE INDICATORS INDICATOR

12.1 One key performance indicator supports Rule 72(1)(f) requires that the access arrangement information to contain the key performance indicators to be used by the service provider to support expenditure to be incurred during over the Current Access Arrangement Period.

12.112.2 Figure 1 contains a key performance indicator that the Operator proposes to use to support expenditure to be incurred over the Current Access Arrangement Period. That indicator is to compare the calculated by dividing all operating expenditure for a regulatory year (excluding fuel gas, GEA/turbine overhauls and reactive maintenance categories) by the total energy delivered each regulatory year. Figure 1 contains the results in each regulatory year during the Prior Access Arrangement Period (using actual operating expenditure and actual total energy delivered) and the Current Access Arrangement Period (using forecast operating expenditure for each year against the actual and forecast operating expenditure (except for the expenditure items listed below) for that same year of the Access Arrangement Period: total energy to be delivered).

- (a) Forecast expenditure for System Use Gas; and
- (b) Forecast expenditure for government imposts.

The reasons for why Figure 1: Key performance indicator (operating expenditure / total energy delivered)



Source: Operator

12.2 DBP maintains it is relevant not appropriate to include use this KPI as stated in paragraph 12.1 are:

- (a) Most of to assess the firm full-haul capacity efficiency of the DBNGP is fully contracted for the Access Arrangement Period under Access Contracts for non-reference services;
- (b) the tariffs payable under these non-reference service Access Contracts are structured in such a way that the Operator is incentivised to reduce its operating expenditure to the lowest sustainable costs;
- (c) the non-reference services are structured in a way that the Operator has limited control of the throughput on the DBNGP and therefore, expenditure for System Use Gas will be largely driven by the throughput requirements of Shippers; and
- (d) 12.3 there continues to be increases in government imposts and the Operator is forecasting a continued steep increase in this type of expenditure during the Access Arrangement Period. Operator has limited control over the level of government imposts imposed on by comparing it with other pipelines within Australia.

## 13. RATE OF RETURN

### Box 1: ACT Appeals

On Monday 22 February 2016, this version of the Access Arrangement Information was submitted to the ERA pursuant to Rule 60(1) of the NGR, being the end of the revision period set by the ERA in making its Draft Decision on the Access Arrangement Proposal. On 18 February 2016, the Operator became aware that the Australian Competition Tribunal's decisions in relation to the ACT Proceedings numbered ACT 1-8 of 2015 were due to be handed down on Friday 26 February 2016 (ACT Decision).

The ACT Decision, at least in so far as it concerns rate of return issues, is likely to:

- consider a range of issues of a similar nature to those which may arise before the ERA in its assessment of the Access Arrangement Proposal, particularly bearing in mind that the ERA's approach to date on rate of return is largely consistent with the approach of the AER that is being challenged in the east coast merits reviews and notwithstanding that DBP has advanced different submissions and evidence compared with the east coast businesses;
- provide greater clarity on the interpretation of the rate of return provisions of the NGR and the Access Arrangement Proposal; and
- have an impact on the ERA's assessment of the Operator's submissions on rate of return in the Access Arrangement Proposal (and other matters).

The Operator wrote to the ERA on 18 February seeking an extension of the revision period to allow the Operator to consider the impact that the ACT Decision may have on the interpretation of the rate of return provisions of the NGR and the Access Arrangement Proposal.

On 19 February 2016, the ERA declined the request.

This Access Arrangement Proposal (and accompanying submissions in support of this proposal) has therefore been submitted without the assistance of the ACT Decision.

The Operator reserves its rights to make further submissions to the ERA in accordance with Rule 59(5)(iii) of the NGR.

13.1 In accordance with NGR 72(1)(g) and, (ga), this section describes:

- the Operator's return on equity, return on debt and the Rate of Return, for each regulatory year of the Access Arrangement Period, in accordance with NGR 87;
- the departures made by the Operator from the methodologies set out in the Guidelines and the reasons for each departure; and
- the formula that is to be applied, in accordance with NGR 87(12), to vary the return on debt.

### Allowed Rate of Return

13.2 Subject to paragraph ~~13.3~~13.3, the Operator's return on equity, return on debt and the Rate of Return, for each regulatory year of the Access Arrangement Period, in accordance with ~~NGR87~~NGR 87, is outlined in ~~Table 20~~Table 20.-

13.3 As outlined in section 11 of the Current Access Arrangement, the return on debt will be, or will or will potentially be, different for different regulatory years in the Access Arrangement Period as a result of applying the Reference Tariff Variation mechanism known as the "~~Trailing Average Cost of Debt Annual Update~~-Hybrid Approach. Because the resultant variation to the return on debt that arises from applying this mechanism will not be known in advance, it is not possible to outline at the commencement of the Access Arrangement Period what the return on debt will be for each regulatory year of the Access Arrangement Period.

**Table 20-20: Rate of Return**

Element	Value
Return on Equity (nominal post-tax)	<del>11.74</del> 10.84%
Return on Debt (nominal pre-tax)	<del>6.13</del> 5.59%
Gearing Ratio (Debt:Equity)	60:40
Nominal Vanilla WACC / Post Tax Nominal WACC	<del>8.36</del> 7.69%

### Departures from the Guidelines

13.4 The Guidelines form the primary basis on which the Rate of Return has been estimated.

13.5 However, there are some additional methodologies that have been used by the Operator to estimate the Rate of Return and also some departures from the methodologies outlined in the Guidelines— as a result of either or both the Operator adopting a different interpretation of the relevant provisions of the NGL and/or the ERA having modified its methodology on a particular matter since the Guidelines. These are outlined in the table below.

**Table 21-21: Level of consistency with the Guidelines**

Matter in Guideline	DBP position vis-à-vis Guidelines	AAI Para Reference Comments
Nominal post tax model	Consistent	13.5(a)
WACC Approach	Consistent	13.5(b)
Definition of Benchmark efficient entity	Consistent	13.5(e)
Approach to Gearing	Consistent	13.5(d)
Methodology for setting term of risk-free rate of return	Departure	13.8(b) & 13.11(a) Set at the 10-year CGS for equity and the 5-year BBSW for debt
Methodology for estimating Inflation	<del>Consistent</del> Minor departure	13.14
Methodology for estimating Gamma	Minor departure	13.15 Use the best dividend drop-off study rather than a range of said studies
<b>Return on equity – Stage 1</b>		
<del>Methodology for determining the relevance of a model</del> Return on equity	Departure	13.6, 13.7 & 13.16 Consideration of different models in a formal framework, resulting in the application of a different model from that used in the Guidelines
<b>Return on equity – Stage 2</b>		
Use of ranges versus point estimates	Minor departure	13.8(a), 13.16 & 13.17
<b>Return on equity – Stage 3</b>		
Use of ranges versus point estimates	Minor departure	13.8(a), 13.16 & 13.17
<b>Return on equity – Stage 4</b>		
Methodology for assessing consistency between returns on debt and on equity	Addition	13.9, 13.20 & 13.24
<b>Return on equity – Stage 5</b>	<del>Consistent</del>	
<b>Return on debt</b>		
Formula to be used for Return at commencement of Access Arrangement Period	Minor departure	13.5(e) and 13.11(e)
Methodology for setting term of risk-free rate	Departure	13.8(b) & 13.11(a)
Benchmark credit rating used in estimating Debt Risk Premium	Consistent	13.5(f)

<p>Addition of new issue premium</p> <p>Cross-Checking the Return on debt-risk premium</p>	<p>Minor departure</p>	<p>Addition</p> <p>13.11(e) 13.11(b)13.19 Follow the ATCO Final Decision revised bond yield approach (the DRP Approach), but use different hedging and debt-raising costs and add a new issue premium</p>
<p>Methodology for annual update of Return on Debt</p>	<p>Minor departure</p>	<p>13.12, 13.22 &amp; 13.23 Follow the ATCO Final Decision by use capex weights, as outlined in Section 11.7 of the Access Arrangement.</p>

## Summary of approach to estimating Rate of Return and reasons for departures from Guidelines

### Overarching matters

13.513.6 Consistent with the Guidelines, in estimating the Rate of Return, the Operator has:

- (a) used a model similar to the AER's post tax revenue model as the basis for using a nominal vanilla rate of return;
- (b) adopted a WACC approach expressed as follows:

$$WACC_{vanilla} = E(r_e) \frac{E}{V} + E(r_d) \frac{D}{V}$$

where

$E(r_e)$  is the expected return on equity;

$E(r_d)$  is the expected return on debt;

$\frac{E}{V}$  is the proportion of equity in total financing (comprising equity and debt); and

$\frac{D}{V}$  is the proportion of debt in total financing.

$$WACC_{vanilla} = E(r_e) \frac{E}{V} + E(r_d) \frac{D}{V}$$

where

$E(r_e)$  is the expected return on equity;

$E(r_d)$  is the expected return on debt;

$\frac{E}{V}$  is the proportion of equity in total financing (comprising equity and debt); and

$\frac{D}{V}$  is the proportion of debt in total financing.

- (c) adopted the definition of benchmark efficient entity as proposed by the ERA in the Guidelines - being an efficient "pure-play" regulated gas network business operating within Australia without parental ownership<sup>5 [1]</sup>, with a similar degree of risk as that which applies to the service provider in respect of the provision of reference services;

<sup>5</sup> Guidelines, para 58.

[1] Guidelines, para 58.

(d) used the same gearing level as in the Guidelines<sup>6</sup> - so the value E/V in the WACC formula above is 40% and the value D/V in the above formula is 60%;

~~(e)~~ used the following formula to estimate the return on debt for the first year of the Access Arrangement Period (being an adjustment to the formula used in the Guidelines):

$$\text{Return on Debt} = \text{Risk Free Rate} + \text{Debt Risk Premium} + \text{Debt Raising Costs} + \text{Hedging Costs} + \text{New Issue Premium}$$

~~(f)~~(e) for the purposes of estimating the Debt Risk Premium, assumed that the benchmark credit rating is to encompass the BBB-/BBB/BBB+ credit band.

### ~~Return on Equity~~ – Stages One to Four

~~13.7~~ In setting the inflation rate, a forecast of 1.91 percent has been adopted for each year of the Current Access Arrangement period.

~~13.8~~ For gamma, a value of 0.25 has been adopted.

~~13.9~~ For the term of the risk-free rate:

~~(a)~~ the five-year BBSW in respect of debt has been used, as this is the most appropriate rate given the Hybrid Approach used to update the cost of debt for each regulatory year of the access arrangement period;

~~13.6(b)~~ the ten-year CGS risk-free rate has been used for the return on equity, the Operator has followed the ERA's five-stage process, with three key departures. as it best reflects the totality of long-run risks faced by equity holders.

~~13.7~~ At Stage One, the Operator considers Return on Equity that, if models are to have a role in empirical estimation of the return on equity (as required by NGR 87(5)(a)) they must have a theoretical grounding and be capable of being shown to be empirically relevant. The ERA has provided only a principled assessment of models, but has not undertaken an empirical assessment of model outcomes to assess their relevance. We consider this may be sufficient to use such a model as a cross-check (Stage Four of the ERA's process), but that it would be incorrect to use such a model as the primary means of estimating the return on equity (Stages Two and Three of the ERA's process). The Operator has developed such an empirical assessment; the "model adequacy test", which is actually three different statistical tests. They are based upon the very simple notion that, when model predictions are compared with actual subsequent outcomes, the predictions should not exhibit any statistically significant upward or downward bias. Assessing models against a benchmark such as this is consistent with, and is indeed a mathematical representation of the ERA's own NPV=0 condition outlined in the Guidelines. These three statistical tests that make up the model adequacy test also assist in demonstrating compliance with the Revenue and Pricing Principles which it summarises. Only models which pass both tests are used in Stages Two and Three of the ERA's process.

~~13.8~~ At Stages Two and Three two departures from the Guidelines have been made

~~(a)~~ Firstly, ranges, rather than point estimates, should be used in the application of each relevant model. The key reason is that these ranges from an input into the cross-checks to be undertaken at Stage Four. This departure is made because, consistency with the reasoning of the AEMC, it is crucial that all relevant information be carried forward as far as is practicable in the estimation process, and that the exercise of judgement should not solely be used to discard information along the way.

~~(b)~~ Secondly, in estimating the risk free rate used in all models, a ten-year term is used rather than the five-year term used by the ERA in the Guidelines. This is so, for the reasons outlined in paragraph 13.11(a).

<sup>6</sup> ~~Guidelines, para 67~~

~~13.9 At Stage Four, the Operator examines the results from models used to calculate the return on equity at Stages Two and Three of the ERA's five-stage process with a series of cross checks. Cross checks play a greater role in our approach than is the case in the Guidelines – the ERA appears to have reservations in its Guidelines concerning the cross checks it proposes and even in the ATCO Draft Decision, it used them sparingly, with a focus only on elements of the SL-CAPM, rather than the overall return on equity.~~

~~13.10 Furthermore, the Operator utilises a cross check the ERA noted as one potential cross check in its Guidelines (but did not explain the methodology for how it might be implemented); being the consistency between calculated debt and equity premia. We have therefore added to the Guidelines by outlining a methodology for this cross check. This is done using the notion first suggested by Merton (1974) that debt and equity are options on the same underlying asset, and can thus be priced as options. The reason for using this approach as an additional methodology at Stage Four is that, consistent with the reasoning of the AEMC, it first makes use of as much information as is available on the return on equity from examining equity data. These estimates are then refined using information from the return on debt.~~

### **Return on Debt**

~~13.11 In respect of debt, a departure is made from the Guidelines in respect of the methodology used in the estimation of the cost of debt at the outset of the Access Arrangement Period, but this departure is done in a way almost identical to the approach the ERA itself follows in the ATCO Draft Decision<sup>7</sup>. The only differences between the Operator's approach and that of the ERA in the ATCO Draft Decision are that:~~

- ~~(a) a ten-year risk free rate is used instead of the five-year rate used in the Guidelines. The Operator considers the ERA is incorrect in the use of the five-year risk-free rate (something which affects equity as well) because the more standard regulatory and commercial practice is to use the ten-year rate; and~~
- ~~(b) The Operator has also used a version of the Nelson-Siegel model to cross check against the econometric packages the ERA uses to estimate the debt risk premium.~~
- ~~(c) A new issue premium of 27 basis points has been added to the cost of debt. This reflects the requirements of Rule 87(10) that the Operator receive a return associated with raising debt which implies a new issuance of debt and reflects the fact that, empirically, new debt issuances require higher yields than secondary debt to induce the market to take on large chunks of debt over short periods of time.~~

~~13.12 In respect of the ERA's annual updating approach outlined in the Guidelines, while the ERA has itself departed from it in the ATCO Draft Decision, the Operator also departs from it but in a different manner. The Operator's reason for the departure is that the approach proposed by the ERA is likely to be fraught with practical implementation issues which will prevent it from meeting the ARORO in practice. Instead, the Operator has adopted an annual updating approach based on that outlined by the AER in its rate of return guidelines made and published in 2013. The Operator considers that this approach meets the ERA's efficiency criteria better than the ERA's approach itself does. The Operator has modified the AER's approach slightly such that, not only is there a ten-year transition period at the outset of the switch to this new approach, but every block of capital expenditure made in an Access Arrangement Period in excess of a certain threshold (being a tenth of the capital base) itself has a ten-year transition period. This is so that stale information is not reflected in new assets, potentially creating perverse investment incentives and inefficiencies. This results in a weighted average trailing average that is marginally more complex than the AER's approach, but is easily implemented via a simple spread sheet model. More details are outlined in section 11.6 of the Current Access Arrangement.~~

### **Other departures from the Guidelines**

<sup>7</sup> ERA Draft Decision on Proposed Revisions to the Access Arrangement for the Mid-West and South-West Gas Distribution System, dated 14 October 2014

~~13.13 The two non-rate of return issues in the Guidelines where there has been a departure relate to the methodologies for estimating inflation and gamma.~~

~~13.14 In respect of inflation, while the same approach is followed as the ERA follows, the Operator has used more than two bonds to undertake the linear interpolation which derives the inflation rate (the same is true for the risk-free rate).~~

~~13.15 In respect of gamma, while the approach in the Guidelines (and not the ATCO Draft Decision) of using dividend drop-off analysis is followed, there is a departure in that the Operator has based its results on the peer-reviewed academic literature and not on the non-reviewed approach taken by the ERA itself. The reason for this departure is that it gives greater confidence that it will be a better estimate and is one that is arrived at on a transparent and reasonable basis.~~

## **Implementation of Approach to estimating Rate of Return**

~~13.16 In respect of the return on equity, the Operator re-examined the principled analysis the ERA undertook in the Guidelines and came to different conclusions than the ERA in its Guidelines; accepting that the Black CAPM, the Fama-French model and the DGM may be relevant models. However, when the second leg of the model relevance definition is undertaken and the model adequacy test is applied, the evidence is such that the FFM and the ERA's own approach to the empirical Sharpe Lintner Capital Asset Pricing Model (**SL-CAPM**) provide statistically biased results. The Black CAPM is statistically unbiased, and is thus considered a relevant model. However, mindful of the regulatory history in using the SL-CAPM formula, the Black CAPM is adapted such that the information in the zero-beta premium is reflected in the beta of the SL-CAPM rather than a distinct parameter in its own right, and accordingly the Operator implements a SL-CAPM formula with this new beta, which is termed "betastar". This is consistent with both past regulatory and current commercial practice where the formula for the SL-CAPM may be used, but the empirical estimate of beta is formed exogenously. The mean of this betastar model provides the best estimate of the return on equity but, in keeping with the notion of model adequacy and statistical bias, as well as our decision to keep as much information "live" through the process as we can (to avoid final results being influenced by judgement in a non-transparent way), we examine values for betastar drawn from points on its confidence interval (rather than just the mean) to ascertain what level of betastar gives a biased downwards and unbiased outcome. The results of following this approach are shown in Table 22, which also shows, for convenience, the relevant values that would apply if the 95th percentile of the SL-CAPM were used (in conjunction with a ten-year risk-free rate) and the values from the recent ATCO and Jemena Draft Decisions made by the ERA and AER respectively. We note that most model results put forward by service providers around the country and made by market analysts outside the regulatory sphere fall within the unbiased range of betastar below, as does the actual return earned by stocks in a portfolio with the same beta as the benchmark efficient entity; it is the regulatory decisions that are clear outliers in this respect.~~

**Table 22: Return on equity range**

~~13.10 The Operator's methodology for determining the return on equity that will contribute to the achievement of the allowed rate of return objective as required by Rule 87(5) NGR departs from the methodology in the ERA's Guidelines. The central issue in that regard relates to the problem of bias which is inherent in certain models, with consequential impacts upon the outputs produced by such models, including the ERA's chosen model for estimating the return on equity, the Sharpe-Lintner CAPM.~~

~~13.11 The ERA's methodology:~~

- ~~(a) does not make a proper assessment of its approach to that issue and has based its conclusions on superficial reasoning and irrelevant evidence, while ignoring relevant evidence.~~

(b) in at least one respect, fails to make a proper application of the evidence which it has itself produced in relation to the identification or quantification of bias within its chosen model.

13.12 The Operator's methodology firstly involves the use of a "model adequacy test" and an alternative test (suggested by the ERA) – a cross validation test - to consider the outputs of models giving rise to a range of unbiased outcomes; model results that neither systematically overstate or systematically understate actual returns. The cross validation testing supports DBP's findings from the application of its model adequacy test.

13.13 The updated range of unbiased outcomes from DBP's model adequacy test is shown in the table below.

	<u>Beta</u>	<u>RFR</u>	<u>MRP</u>	<u>Re</u>
	<u>beta</u>	<u>Risk free rate</u>	<u>Market risk premium</u>	<u>Return on equity</u>
<u>20th-25th percentile estimate of betastar</u>	<u>0.94</u>	<u>1.00</u>	<u>3.54</u>	<u>2.87</u>
<u>99th percentile estimate of betastar</u>	<u>1.57</u>	<u>0.70</u>	<u>3.54</u>	<u>2.87</u>
<u>95th percentile of SL-CAPM beta</u>	<u>0.65</u>	<u>3.54</u>	<u>6.5</u>	<u>7.74</u>
<u>ERA-ATCO decision</u>	<u>0.7</u>	<u>2.95</u>	<u>5.5</u>	<u>6.80</u>
<u>AER-Jemena decision</u>	<u>0.7</u>	<u>3.55</u>	<u>6.5</u>	<u>8.10</u>

13.17 The values for betastar are much higher than the range of values for beta which the ERA used in the Guidelines, and indeed the upper limit is higher than one. The Operator does not suggest that the benchmark efficient entity is riskier than the market as a whole; the usual interpretation of a beta greater than one. Instead, betastar reflects both systematic risk and the zero beta premium, which itself reflects the fact that investors cannot borrow and lend at the risk free rate (the key difference in assumptions between the Black and SL-CAPM). In fact, the Black CAPM model which underpins the formation of betastar uses a level of systematic risk identical to the mean (and lower than the 95th percentile the ERA uses) beta in the SL-CAPM. Betastar is thus not reflecting high systematic risk, but rather more information than the standard empirical beta in the SL-CAPM. The same is true of the ERA's use of the 95th percentile for beta in the application of the SL-CAPM.

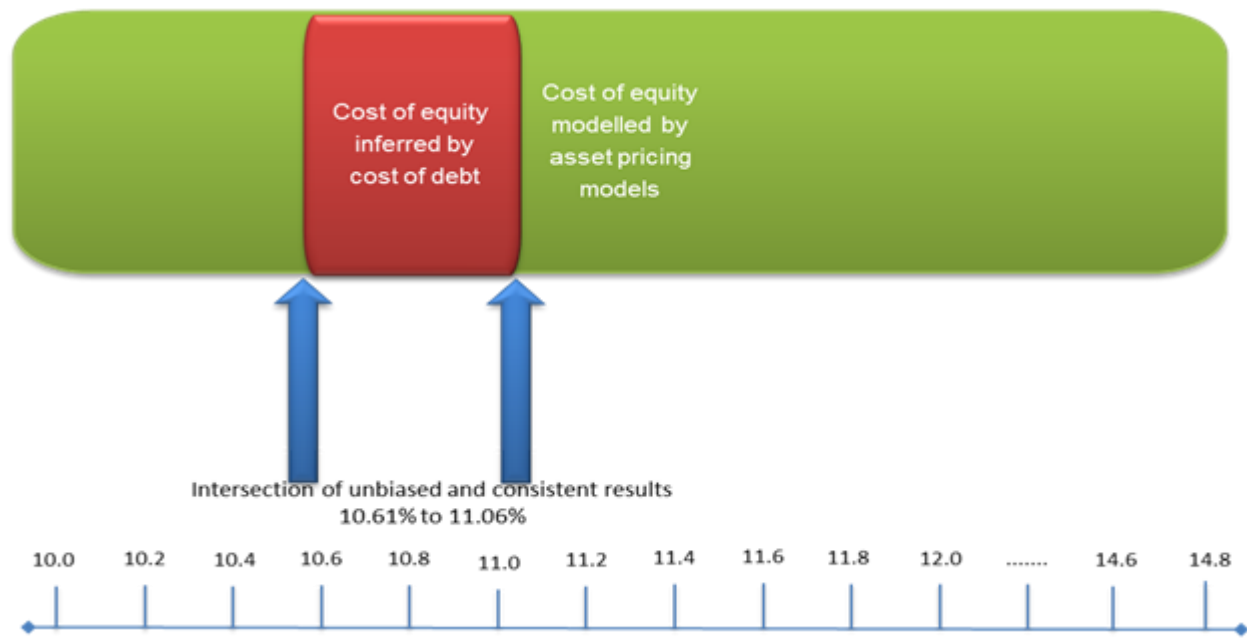
13.18 The Operator's estimates of the return on debt are summarised in Table 23.

**Table 23: Return on debt range**

Source: Operator analysis \* note that this is equivalent to the ERA's use of a 7.6 percent MRP given that it measures the MRP from the five-year risk-free rate and the Operator uses the ten-year rate. The difference between the two rates during the relevant observation period was 57 bps.

13.14 The Operator then considers information from the cost of debt via a consistency test, which serves to narrow the range of unbiased outcomes to a set which is unbiased and consistent. This gives rise to the range shown in the figure below.





13.15 The mid-point of the range of unbiased and consistent results is 10.84 percent, and the Operator has chosen this as the best estimate of the return on equity.

13.16 There are further reasons why the Operator, in adopting the above methodology, has departed from the ERA's methodology for estimating return on equity as outlined in the Guidelines:

- (a) The ERA originally motivated its choice for the range of beta in the Guidelines (Guidelines Explanatory Statement, p. 190.) of 0.5 to 0.7 by noting that the 95 percent confidence interval around its estimates of beta was between 0.3 and 0.72, and then, using regulatory judgment, chose the upper end of that range in order to account for the downward bias of the SL-CAPM. However, according to the ERA's own calculations for the period until October 2015, the 95 percent confidence interval shifted from 0.3 to 0.72, to 0.41 to 0.81. Notwithstanding the change in the limits of the range, the ERA still has chosen a beta of 0.7 when applying the methodology from the Guidelines to the DBNGP. While the ERA continues to use regulatory judgment to choose the value of beta and its reason for exercising such judgement is to adjust for the potential downwards bias of the SL-CAPM, the ERA has shifted, therefore, from choosing a point which is two basis points below the top of the 95th confidence interval, to one which is 11 basis points below this upper limit. If a value for beta were to be set at two basis points below the upper limit of the new range, it would be 0.79.
- (b) The ERA adjusts beta for the downward bias using the "theoretical implications" of the Black CAPM, but does not apply actual empirical information from the Black CAPM because estimates of the zero-beta premium (the element of the Black CAPM which captures the downward bias) are varied. However, even if one takes the smallest value of the zero-beta premium that the ERA itself calculates and thus adopts the most conservative view of downward bias in the SL-CAPM informed by the Black CAPM, joining this with the ERA's current median estimate of beta results in a bias-adjusted beta of 0.88, not 0.7
- (c) There is evidence available as at the date of preparation of this Access Arrangement Information that reveals that the underlying data informing beta has undergone a "structural change" (ie – the older data do not reflect the new reality), most conservatively sometime around 2012. The most recent estimate of beta using three years of data, without making any adjustment for downward bias of low beta stocks, is 0.95.

13.17 Allowing only for these three things, and without changing any other aspect of the ERA's methodology for return on equity set out in the Guidelines, produces the return on equity estimates set out in the table below.

<u>Beta evidence</u>	<u>YieldBeta estimate</u>	<u>Spread-to-swapReturn on equity estimate</u>	<u>Swap rate</u>	<u>Yield implied by-spread to swap</u>
<u>Gaussian NormalERA current approach</u>	<u>5.670.7</u>	<u>4.897.62%</u>	<u>3.85</u>	<u>5.65</u>
<u>DBP Nelson-Siegel2bps below top of new range of confidence interval</u>	<u>5.760.79</u>	<u>4.858.30%</u>	<u>3.85</u>	<u>5.70</u>
<u>ERA Nelson-Siegelbetastar Nelson-Siegel</u>	<u>5.770.88</u>	<u>4.868.99%</u>	<u>3.85</u>	<u>5.71</u>
<u>SvenssonShorter estimation period</u>	<u>5.750.95</u>	<u>4.849.52%</u>	<u>3.85</u>	<u>5.66</u>

*UsingSource: Operator analysis. Note that all estimates assume an MRP of 7.6 percent and a risk-free rate of 2.3 percent. That is, the informationfive-year risk-free rate and the market risk premium relative to the five-year risk-free rate.*

### Return on debt

13.18 In respect of the return on debt, the Operator has departed from the Guidelines but aligned with the ERA's methodology set out in Table 23, and a the Final Decision for the ATCO Gas Distribution system access arrangement, with the exception of:

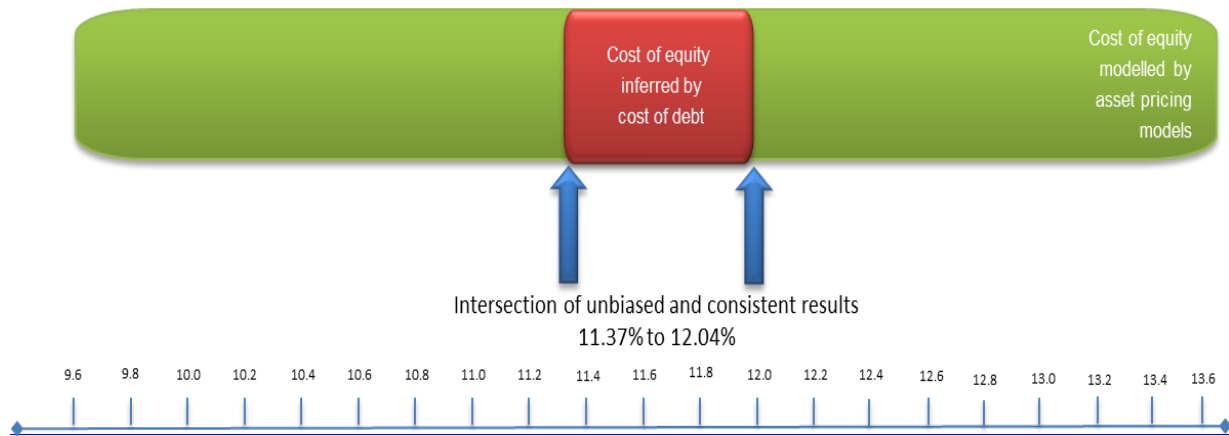
- The cost of debt placementraising and hedging (consistent with the Guidelines) of 0.15 per cent and a, which Operator considers has been under-estimated by the ERA by around nine basis points.
- The new issue premium of 0.27 per cent (a departure from the Guidelines) provides a range from 6.08 to 6.19 per cent, which has not been included in the ERA's own methodology.
- The Operator has used capital expenditure weighting for the different tranches of debt (forward-looking only), which results in a difference of principle but, since Operator has no forecast capital investment above the threshold, proposed for the implementation of capex weight during the Current Access Arrangement Period, no difference in practical outcomes.

13.19 The Operator, while departing from the Guidelines, has accepted the substantive elements of the ERA's approach to the return on debt as set out in the Final Decision for the ATCO Gas Distribution system access arrangement, being its hybrid approach, its approach to estimating the debt risk premium and an average-its choice of the relevant risk-free rate.

13.1913.20 Bringing all this together gives a cost of debt estimate of 6.13 per cent,5.59%, being:

13.20 In respect of consistency, the cost of equity implied by the range of debt estimates above (converted to expected, rather than promised cost of debt, and with the cost of debt placement and hedging and the new issue premium removed) using the most conservative assessment of the elasticity between debt and equity that the data will permit is mapped against the range from the unbiased asset pricing models in Figure 1. The intersection between the two ranges provides the cross-check of the cost of equity, as per Stage Four of the ERA's five stage process.

**Figure 1: Consistency cross check between debt and equity**



~~13.21 The range of return on equity estimates which are both unbiased and consistent with the return on debt estimates is 11.37% to 12.04%. From this range, the Operator has chosen the mid-point of that range, giving a cost of equity of 11.71%. When coupled with a return on debt of 6.13 per cent and a gearing of 60 per cent, this gives a Nominal Vanilla WACC of 8.36%.~~

### **Formula for varying the Return on Debt**

~~13.22 As outlined in paragraph 13.12, the return on debt may vary in each regulatory year of the Current Access Arrangement Period.~~

~~13.23 For the purposes of NGR 72(1)(ga), the formula that is to be applied, in accordance with NGR 87(12), to vary the return on debt is the Trailing Average Cost of Debt Annual Update, as outlined in clause 11.6 of the Current Access Arrangement.~~

- ~~• The five year BBSW of 2.46 percent.~~
- ~~• The ten-year debt risk premium of 253.57 bps~~
- ~~• Hedging costs of 14.8 bps.~~
- ~~• Debt raising costs of 17.84 bps.~~
- ~~• A new issue premium of 27 bps.~~

## 14. ESTIMATED COST OF CORPORATE INCOME TAX

14.1 In accordance with NGR72(1)(h), this section outlines the estimated cost of corporate income tax calculated in accordance with NGR87A, including the proposed value of imputation credits referred to in NGR 87A.

14.2 The Operator's estimated cost of corporate income tax for each regulatory year of an access arrangement period ( $ETC_t$ ) is to be estimated in accordance with the following formula:

$$ETC_t = (ETI_t \times r_t) (1 - \gamma)$$

Where

- (i)  $ETI_t$  is an estimate of the taxable income for that regulatory year that would be earned by a benchmark efficient entity as a result of the provision of reference services if such an entity, rather than the service provider, operated the business of the service provider;
- (ii)  $r_t$  is the expected statutory income tax rate for that regulatory year as determined by the AER; and
- (iii)  $\gamma$  is the value of imputation credits.

14.3 The value of imputation credits is 25% (0.25)

14.4 The result of applying the formula above is outlined in the Table 20.

**Table 20: Estimated cost of corporate income tax (Real \$m 31 December 2015)**

	2016	2017	2018	2019	2020
Gross estimated cost of corporate income tax	<u>35.4034.48</u>	<u>34.8533.64</u>	<u>35.0833.25</u>	<u>36.3334.26</u>	<u>37.9935.62</u>
Less					
Imputation Credits	<u>8.8562</u>	<u>8.7441</u>	<u>8.7731</u>	<u>9.088.57</u>	<u>9.508.90</u>
Estimated cost of corporate income tax	<u>26.5525.86</u>	<u>26.1325.23</u>	<u>26.3124.94</u>	<u>27.25.70</u>	<u>28.4926.71</u>

## 15. TARIFF SETTING APPROACH

- 15.1 Subject to paragraph 15.3, each of the Reference Tariffs (being the T1 Tariff, P1 Tariff and B1 Tariff) has been designed to recover from Shippers using each of the Reference Services that portion of the Total Revenue that reflects:
- (a) those costs (including capital costs) which are directly attributable to the provision of the Reference Services; and
  - (b) a share of those costs (including capital costs) which are attributable to provision of the Reference Services jointly with Pipeline Services provided to other Shippers with contractual rights existing prior to the commencement of this Current Access Arrangement Period and other Pipeline Services which the Operator considers are reasonably foreseeable to be offered during the Access Arrangement Period.
- 15.2 In determining the Reference Tariffs for the T1 Service, P1 Service and B1 Service, costs have been allocated to the Services provided to Shippers with Access Contracts entered into prior to the commencement of the Current Access Arrangement Period, as if those Shippers had been provided with the respective Reference Services.
- 15.3 In accordance with section 12 of the Access Arrangement, the Operator and Nominees will not benefit, through increased revenue, from each amount of Funded Capital Expenditure that has been rolled into the Capital Base. So, subject to clause 12.4(b) of the Current Access Arrangement, the portion of the Total Revenue for each year of the Current Access Arrangement that equals the sum of the return on the Funded Capital Expenditure and the depreciation of the Funded Capital Expenditure will not be allocated to any pipeline service, including the Reference Tariffs.
- 15.4 The Reference Tariffs are designed:
- (a) to generate from the provision of the Reference Services the portion of Total Revenue attributable to provision of the Reference Services;
  - (b) to generate from a Shipper or class of Shippers to which a Reference Service is provided, the portion of Total Revenue referable to providing the Reference Service to the Particular Shipper or class of Shippers; and
  - (c) consistently with the revenue and pricing principles in the NGL.
- 15.5 For the purpose of recovery of costs from Shippers and of earning the portion of Total Revenue attributable to the Reference Services, each of the Reference Tariffs are divided into a two part tariff structure:
- (a) Capacity Reservation Tariff; and
  - (b) Commodity Tariff.

### Capacity Reservation Tariff

- 15.6 The Capacity Reservation Tariff for each Reference Service, when applied to determine the Capacity Reservation Charge, recovers from each Reference Service Shipper a proportion of the return and depreciation on, and a proportion of the operating expenditure incurred in operating and maintaining, the DBNGP other than those assets that make up the DBNGP for which a capital contribution has been made by a Shipper.
- 15.7 In accordance with the terms of the Access Contract Terms and Conditions for each Reference Service:
- (a) the Shipper must pay a Capacity Reservation Charge for each Gas Day during the Period of Supply regardless of whether the Shipper provides Gas at any Inlet Point and regardless of whether the Shipper takes Gas at any Outlet Point; and

- (b) the Capacity Reservation Charge is the aggregate of the Shipper's Contracted Capacity for the Reference Service at each Outlet Point multiplied by the Capacity Reservation Tariff.

15.8 The Capacity Reservation Tariff is a number of dollars per GJ of Contracted Capacity for the T1 Service and a number of dollars per GJ of Contracted Capacity per kilometre for each of the P1 Service and B1 Service and is:

- (a) as at the commencement of the Access Arrangement Period - as specified in the Current Access Arrangement;
- (b) otherwise varied in accordance with clause 11 of the Current Access Arrangement.

### Commodity Tariff

15.9 The Commodity Tariff for each Reference Service, when applied to determine the Commodity Charge, recovers from the Shipper a proportion of the forecast Operating Expenditure (including, ~~but not limited to,~~ the cost of the System Use Gas used on the DBNGP).

15.10 In accordance with the terms of the Access Contract Terms and Conditions, the Shipper must pay a Commodity Charge for each Gas Day during the Period of Supply by calculating the multiple of the Commodity Tariff and each GJ of Gas Delivered to the Shipper up to Contracted Capacity for the relevant Service at all Outlet Points by the Operator on that Gas Day.

15.11 The Commodity Tariff is:

- (a) for the T1 Service, a number of dollars per GJ of gas actually Delivered to any Outlet Point on the DBNGP; and
- (b) for the P1 Service and B1 Service, a number of dollars per GJ of gas actually Delivered to any Outlet Point per kilometre.

### Other tariff matters

15.12 The Shipper using a Reference Service is required to pay Other Charges as required by the Access Contract Terms and Conditions.

15.13 The Capacity Reservation Charge, the Commodity Charge and all Other Charges, as determined in accordance with the Access Contract Terms and Conditions, are exclusive of GST.

## 16. REFERENCE TARIFF VARIATION MECHANISM RATIONALE

- 16.1 NGR 92 requires inclusion of a Reference Tariff Variation Mechanism to be included in the Access Arrangement.
- 16.2 NGR 97 provides that a Reference Tariff Variation Mechanism may provide for variation of a Reference Tariff:
- (a) in accordance with a schedule of fixed tariffs;
  - (b) in accordance with a formula set out in the Access Arrangement; or
  - (c) as a result of a cost pass through for a defined event (such as a cost pass through for a particular tax).
- 16.3 The Current Access Arrangement contains a Reference Tariff Variation Mechanism that is made up of 5 parts – see section 11 of the Access Arrangement:
- (a) CPI Formula Variation;
  - (b) Tax Changes Variation;
  - (c) New Costs Pass Through Variation;
  - (d) Revenue cap adjustment; and
  - (e) Trailing Average Cost of Debt Annual Update.
- 16.4 NGR 92(2) requires each that the Reference Tariff Variation Mechanism to be designed to equalise (in terms of present values):
- (a) forecast revenue from Reference Services over the Access Arrangement Period; and
  - (b) the portion of Total Revenue allocated to Reference Services for the Access Arrangement Period.
- 16.5 NGR 97 also sets out criteria that the Reference Tariff Variation Mechanism must meet. They are that the Reference Tariff Variation Mechanism has regard to:
- (a) the need for efficient tariff structures;
  - (b) the possible effects of the reference tariff variation mechanism on the administrative costs of the regulator, the service provider, and users or potential users;
  - (c) the regulatory arrangements (if any) applicable to the relevant reference services before the commencement of the proposed reference tariff variation mechanism; and
  - (d) the desirability of consistency between regulatory arrangements for similar services (both within and beyond the relevant jurisdiction); and any other relevant factor.

## 17. TOTAL REVENUE

17.1 The Total Revenue for each regulatory year of the Access Arrangement Period has been calculated using the building block approach described in NGR 76.

17.2 This means that the Total Revenue for each regulatory year of the Access Arrangement Period has been calculated as the sum of:

- (a) A return on the projected capital base for the year ~~(inclusive of a correction for over-depreciation)~~;
- (b) Depreciation on the projected capital base for the year (inclusive of a correction for the inflationary gains in the projected capital base);
- (c) the estimated cost of corporate income tax for the year; and
- (d) A forecast of operational expenditure for the year.

17.3 The Total Revenue for each regulatory year of the Access Arrangement Period is included in Table 21.

**Table 21: Total Revenue (Real \$m at 31 December 2015)**

	2016	2017	2018	2019	2020
Return on capital base	<u>287.68263.34</u>	<u>284.03257.83</u>	<u>274.28253.36</u>	<u>267.18246.98</u>	<u>260.70241.99</u>
Depreciation	<u>102.7703</u>	<u>101.6312</u>	<u>102.2709</u>	<u>96.3421</u>	<u>87.4423</u>
Less inflationary gains on capital base RAB	<u>-70.0965.41</u>	<u>-70.1064.04</u>	<u>-70.8762.93</u>	<u>-71.0161.34</u>	<u>-71.5760.11</u>
Correction for over-depreciation	<u>-3.5641</u>	0.00	0.00	0.00	0.00
Estimated cost of corporate income tax	<u>26.5525.86</u>	<u>26.1325.23</u>	<u>26.3124.94</u>	<u>27.25.70</u>	<u>28.4926.71</u>
Operating expenditure	<u>409.45103.48</u>	<u>411.07104.10</u>	<u>414.05106.78</u>	<u>412.16104.56</u>	<u>414.12106.16</u>
Total	<u>452.79425.90</u>	<u>449.75424.25</u>	<u>446.05424.24</u>	<u>431.92412.10</u>	<u>418.88401.99</u>

17.4 It should be noted that the table above includes two line items used in the calculation of the Total Revenue that are not expressly identified as separate “building blocks” in NGR 76. They are:

- (a) Correction for over-depreciation – this forms part the building block of the return on the project capital base
- (b) Less inflationary gains on the capital base – this forms part of the building block of depreciation on the projected capital base.



## 18. DEFINITIONS

18.1 Unless the context otherwise requires, terms used in capitals in this AAI have:

- (a) the meaning given in this section 18;
- (b) if no meaning is given in this section 18, the meaning given in the Current Access Arrangement or the Access Contract Terms and Conditions; and
- (c) if no meaning is given in this section 18 or in the Current Access Arrangement or the Access Contract Terms and Conditions, the meaning given in the NGA.

18.2 In this AAI:

- ~~(a)~~ **AAI** has the meaning given in paragraph 1.1.
- ~~(b)~~ **AER** means the Australian Energy Regulator.
- ~~(c)~~ **Back Haul** means a Pipeline Service where the Inlet Point is downstream of the Outlet Point on the DBNGP.
- ~~(d)~~ **Full Haul** means a Pipeline Service where the Outlet Point is downstream of Compressor Station 9, regardless of the location of the Inlet Point, but does not include Back Haul.
- ~~(e)~~ **Guidelines** means the rate of return guidelines made and published by the ERA, in accordance with NGR 87(13), on 16 December 2013.
- ~~(f)~~ **KPI** means key performance indicator in this AAI.
- ~~(g)~~ **Pipeline Capacity** means the capacity to deliver pipeline services immediately downstream of Compressor Station 9 on the DBNGP, based on the assumptions outlined in paragraph 10.2.
- ~~(h)~~ **Prior Access Arrangement Information** has the meaning given to it in paragraph 1.2 of this AAI.
- ~~(i)~~ **Prior Access Arrangement Period** means the period to which the Prior Access Arrangement applied as indicated in Table 4 of this AAI.
- ~~(j)~~ **Rate of Return** means the Allowed Rate of Return and for the purpose of the Access Arrangement Period, is the rate identified in ~~the last row of Table 20~~Section 13 of this AAI, required for the purposes of establishing the Total Revenue and as determined under NGR 87.
- ~~(k)~~ **Reference Tariff** means the reference tariff for each Reference Service and as outlined in the Current Access Arrangement, and as varied in accordance with the Current Access Arrangement.
- ~~(l)~~ **Total Revenue** means the total revenue as determined for each regulatory year of the Access Arrangement Period by applying the formula in NGR 76.
- ~~(m)~~ **WACC** means the weighted average cost of capital approach, adopting the formula in ~~paragraph 13.5(b)~~Section 13.